# Setting the scene: tax, investment, PIL and trade

Irma Johanna Mosquera Valderrama

Associate Professor of Tax Law– Principal investigator *EU-ERC GLOBTAXGOV* 





- •Main problem: Double taxation or double non taxation (no tax at all)
- Double taxation: More than one country seek to tax without reference to the other tax levied in the other country (discourages investment- barrier to international transactions)
- Double non-taxation: No country may tax: assumption that another country is taxing or as a result of tax planning, tax evasion or tax avoidance. (revenue loss).
- How to tax? If there is no linkage to the country or it is difficult to know what kind of activities the other person is carrying abroad.





Challenges: To find the income, to tax it, to enforce the tax and to make companies to comply with tax.

- Complexity of the transactions resulting in double nontaxation, or low taxation.
- Lack of information exchange between tax administrations
- Use of tax havens

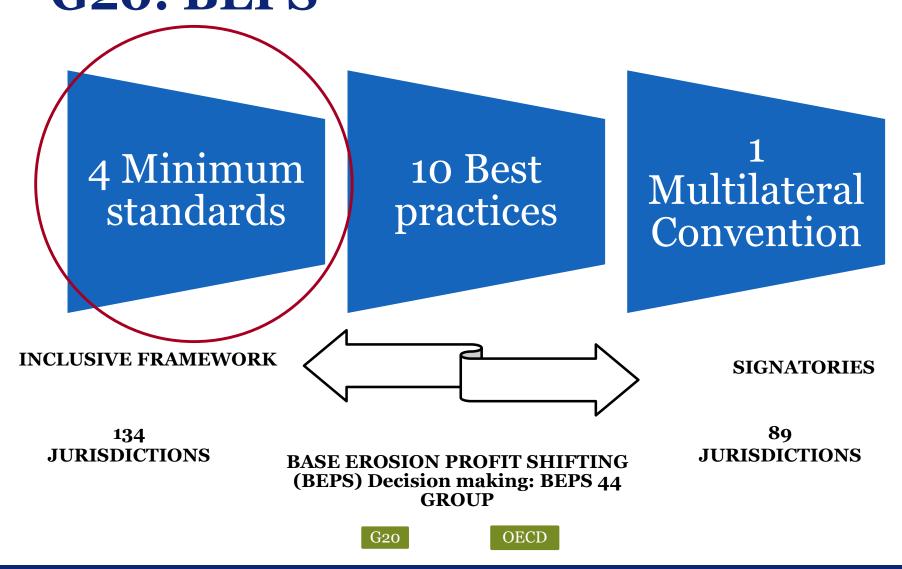
Challenges different for developing and developed countries. Developing countries lack of resources, and advance knowledge of international taxation to tackle complex transactions.

### **Current instruments/proposals**

- 1. League of Nations, OECD and UN Models. Failure to have a multilateral instrument. (developed vs. developing countries). Some OECD projects e.g. Transfer Pricing Guidelines, 1998 Report on Harmful Tax Competition.
- 2. Financial crisis: Need for revenue, and to tackle tax evasion and bank secrecy. Exchange of Information: On request and then automatic (financial account information). Global Transparency Forum
- 3. BEPS tackle base erosion and profit shifting by multinationals (see next slide) EU also following these developments.
- 4. BEPS Taxation of Highly digitalized business
  - 1. Pillar 1 –3 proposals and 9<sup>th</sup> October proposal Unified Approach OECD Secretariat Allocation of taxing rights: Nexus (where) and allocation (how)
  - 2. Pillar 2- introduction of a minimum income tax consequences for tax incentives).

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## TAX GOVERNANCE – OECD and G20: BEPS



### Legitimacy deficits

- 1. BEPS Inclusive Framework: Peer review input limited from peers due to technical capacity among others. IF only for implementation of BEPS 4 Minimum Standards. MLI different mismatches bilateral negotiations.
- 2. Different needs of developing countries, speed of the reforms and the need to balance raising revenue vs attracting investment
- IMF 2019 Corporate Taxation in the Global Economy
- IMF 2019 The Rise of Phantom Investments
- 3. Alignment with Sustainable Development Goals and the 2030 SDG Agenda
- Ensure responsive, inclusive, participatory and representative decision making at all levels (SDG 16.7)
- Develop effective, accountable and transparent institutions at all levels (SDG 16.6)

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## TAX GOVERNANCE: EU AND THIRD COUNTRIES







### Intertwined relationships

#### **Public International Law:**

- Use of public international law for the multilateral instrument: Mechanics and design (coexistence, opt-in, opt-out, MLI provisions to replace DTT language (art 7), modify parallel clauses (art. 5), complement them (-in the absence of art. 16(4)(b)(i)).
- Discussion of taxpayer as non-state actors. Setting up of standards that can emerge as customary international law
- Investment Law
- Use of the MLI as a model for the amendments to bilateral investment treaties (IIAs). Submission Colombia to current UNCITRAL negotiations.

#### Trade Law

• Discussion consequences of digitalization proposals on trade, and work done by WTO in e-commerce (moratorium on customs duties on electronic transmissions).

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- GLOBTAXGOV project receives funding from the EU H2020 Research & Innovation Programme and European Research Council Blog <a href="https://globtaxgov.weblog.leidenuniv.nl/">https://globtaxgov.weblog.leidenuniv.nl/</a>
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