Legal transplants and international tax standards

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Topics

Legal transplants and legal culture

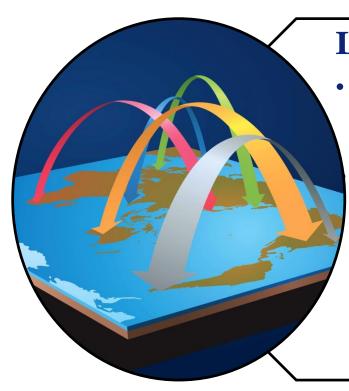
International tax standards

Socio-legal methodological approach

Case study: The Netherlands



1. Legal transplants and legal cultures



Legal transplants

• "Moving of a rule or a system of law from one country to another" (*Watson 1974*)

Legal cultures

• "how culture shapes the operation of formal legal institutions' in a legal system" (*Gibson and Caldeira*, 1996)

1. Legal transplants and legal cultures

Reasoning for legal transplants

- (i) authority (Watson, 2002)
- (ii) prestige and imposition (Sacco, 1991)
- (iii) chance and necessity (Örücü, 1999),
- (iv) expected efficacy of the law (*Berwowitz* et al, 2000),
- (v) political, economic and reputational incentives (*Schauer 2000*)

Law in the books vs. law in action (Ewald 1978)

Relevance

Placing law in context (Nelken 2010, Sousa de Santos 2002 and Tamanaha 2008).

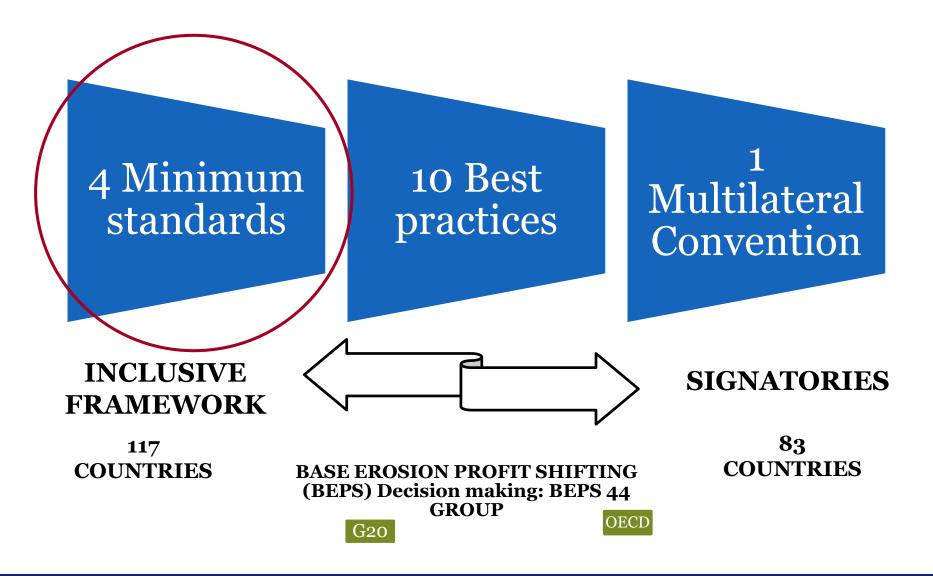
Local tuning and crossfertilization (*Örücü, 2002*)

2. International tax standards

LEGAL TRANSPLANT OF BEPS

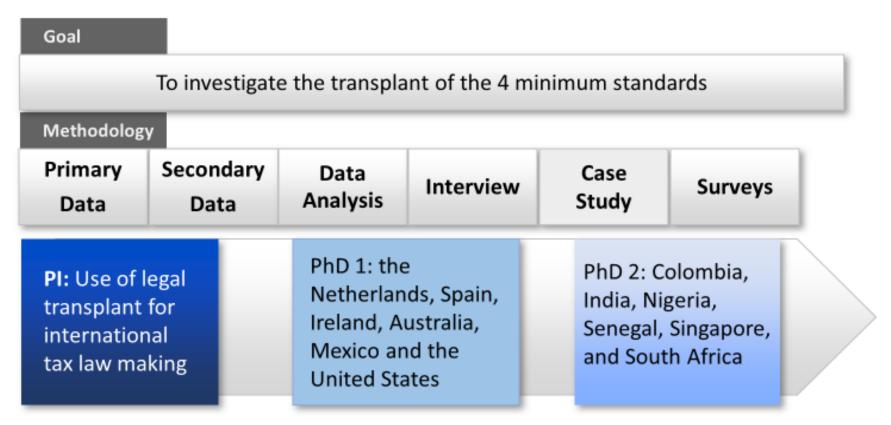
- OECD organization with a networking role for the spread of best practices (*Keohane et al, 2009*)
- Due to the G20 political mandate, the OECD introduced the project to tackle profit shifting by multinationals (BEPS)
- OECD, G20 and OECD Accession countries participated in the decision making (BEPS 44 group)
- In the BEPS Inclusive Framework, 117 countries participate on the implementation of BEPS 4 Minimum Standards (Actions 5, 6,13 and 14)
- 73 countries did not participate in BEPS decision making process

2. International tax standards

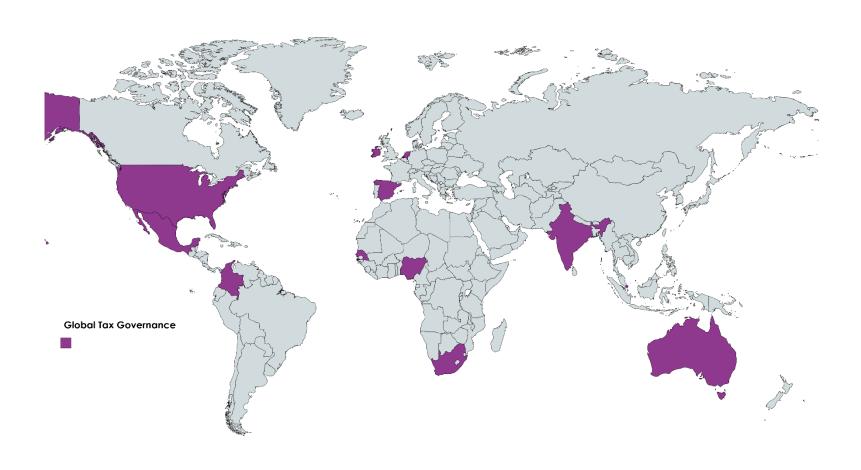


3. Socio-legal methodological approach

FIRST RESEARCH OBJECTIVE: FEASIBILITY



Global Tax Governance: GLOBTAXGOV



- •Open economy, 9th largest export economy in the world
- •Legal system: Mixed approach civil law in private law and common law in case law and trade law (*Smits 1998*)
- •Tax system: Northern European tax system influenced by civil law, common law and German tradition (*Thuronyi* 2003)

STARTING POINT FOR ANALYSIS

- Tax law: Local context: Political, legal and cultural context. (Mosquera 2007; Omri 2010)
- •Tax culture: To identify the role of the different parties in the transplantation and in the development of tax rules to implement BEPS

- Developed country: member OECD; BEPS 44 group and BEPS Inclusive Framework
- Member of the EU: Required to implement:
 - Some of the BEPS best practices: EU Anti-tax Avoidance Directives ATAD 1 and 2; Administrative cooperation Directive (mandatory disclosure)
 - Some EU initiatives go further than BEPS: Exit taxation and general antiavoidance rule in ATAD 1

Political context

- Leaks: Panama papers and Paradise papers and civil society
- The Netherlands makes easy for multinationals to avoid taxation
- The Dutch government wants to overturn the image

Implement BEPS 4 Minimum Standards, implements EU rules and changes two main features of the tax system (ruling practices, and the treatment of interest and royalty payments)

Legal transplant and context

- 1. Why is the Netherlands adopting BEPS? Focus Minimum Standards and some reference to best practices
- 2. How is the Netherlands adopting BEPS?
- Historical development of the BEPS rules in the Netherlands
- Are the rules going further than BEPS? Due to EU? Political change of image?
- 3. Are BEPS rules the same? Or have they changed upon transplantation?
- The mismatch between the BEPS and the current tax rules of the selected countries (e.g. arbitration, defensible position of the taxpayer)
- 4. Problems that these countries have in implementing BEPS and the solutions: Share experiences and best practices

Tax culture

- 1. Preliminary Analysis primary data
 - Political changes influence the implementation of BEPS in the Netherlands
 - Parliament and Government documents: Principles play a role in BEPS: Equality, certainty, transparency, and in some cases proportionality (rulings)
 - Are these principles the same for business? Tax advisors? Business associations? What principles are important for them?

2. Tax culture

- Role of the different parties in the transplant of BEPS and in the development of tax rules to implement BEPS
- Tax culture: tax law makers, taxpayers, tax administration, courts with tax competence, business associations and tax advisors (Role of the courts and tax administration in BEPS Action 6).

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- Leiden University, Institute of Tax Law and Economics
- GLOBTAXGOV project receives funding from the EU H2020 Research & Innovation Programme and European Research Council Blog https://globtaxgov.weblog.leidenuniv.nl/
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